

## **12.2. DRAFT WASTE AND RESOURCES MANAGEMENT STRATEGY 2025-2029**

### **REPORT PURPOSE**

The purpose of this report is to present the draft Waste and Resources Management Strategy to Council and request endorsement of the draft strategy for public consultation.

### **RECOMMENDATION**

**That Council receive the Draft Waste and Resources Management Strategy and endorse the release of the Draft Strategy for public consultation via ‘Your Say’ for a period of three weeks (21 days), plus one community drop-in meeting session.**

## **12.3. TUNARAMA REVITALISED RECOMMENDATIONS**

### **REPORT PURPOSE**

The purpose of this report is to obtain Council’s approval to commence an Expression of Interest process to invite experienced event organisers to lease the Tunarama intellectual property (IP) and undertake to deliver a Tunarama Festival with council financial and in-kind support, and to obtain Council’s general endorsement of the proposed process for requesting / assessing submissions as outlined in this report.

### **RECOMMENDATION**

**That Council:**

- 1. Receive and note the Draft Tunarama Strategic Business Plan (Doc ID 39524) and Activation Plan (Doc ID 38896) to this report; and**
- 2. Endorse that Council undertake an expressions of interest process from suitably qualified and experienced event delivery organisations for the delivery of the 2026, 2027 and 2028 Tunarama Festivals largely in accordance with the process outlined in the body of this report; and**
- 3. Request that a future report, on conclusion of the expression of interest process, be brought to Council for consideration of any expressions of interests received; and**
- 4. Notes the budget prepared by Council’s consultant indicates a minimum net cost of in the order of \$100,000 per annum for the running of the Tunarama.**

**12.2 DRAFT WASTE AND RESOURCES MANAGEMENT STRATEGY 2025-2029**

REPORT INFORMATION								
<b>Report Title</b>	Draft Waste and Resources Management Strategy 2025-2029							
<b>Document ID</b>	39490							
<b>Organisational Unit</b>	Environment & Infrastructure							
<b>Responsible Officer</b>	Project Manager - Master Plan Projects - Kathleen Brannigan							
<b>Report Attachment/s</b>	Yes 39768 Draft Waste and Resource Management Strategy							
REPORT PURPOSE								
The purpose of this report is to present the draft Waste and Resources Management Strategy to Council and request endorsement of the draft strategy for public consultation.								
REPORT DECISION MAKING CONSIDERATIONS								
<b>Council Role</b>	Provide/Respond - Fully or partially fund or provide a service or respond to a need							
<b>Strategic Alignment</b>	SDP GOAL: Goal 4: Sustainable Environment SDP ACTION: 4.5 Develop and implement a Waste Management Strategy, including community empowerment and education on resource management							
<b>Annual Business Plan 2023/24</b>	ABP INITIATIVE: Not Applicable ABP PROJECT: Not Applicable							
<b>Annual Business Plan 2024/25</b>	ABP INITIATIVE: Not Applicable ABP PROJECT: Not Applicable							
<b>Legislation</b>	Local Government Act 1999							
	Environmental Protection Act 1993							
<b>Policy</b>	Waste Management 5.63.10							
<b>Budget Implications</b>	Not Applicable							
	<table border="1"> <thead> <tr> <th>DESCRIPTION</th> <th>BUDGET AMOUNT \$</th> <th>YTD \$</th> </tr> </thead> <tbody> <tr> <td></td> <td></td> <td></td> </tr> </tbody> </table>		DESCRIPTION	BUDGET AMOUNT \$	YTD \$			
DESCRIPTION	BUDGET AMOUNT \$	YTD \$						
	Budget assessment comments: Current iteration of the Waste and Resources Strategy completed using internal resources. Cost estimates for recommended new actions are included in the Strategy and will need to be considered as part of future budgets.							
<b>Risk Implications</b>	Low Risk							
<b>Resource Implications</b>	Not Applicable							
<b>Public Consultation</b>	Yes - Recommended							

<b>IAP2 Commitment</b>	CONSULT - We will keep you informed, listen to and acknowledge concerns and aspirations, and provide feedback on how public feedback input has influenced the decision.
<b>OFFICER'S RECOMMENDATION</b>	
<b>That Council receive the Draft Waste and Resources Management Strategy and endorse the release of the Draft Strategy for public consultation via 'Your Say' for a period of three weeks (21 days), plus one community drop-in meeting session.</b>	

## **BACKGROUND**

In support of Council's sustainable environment goal to be clean, green, renewable, and resilient, the Strategic Directions Plan 2021-2030 identifies the development and implementation of a Waste Management Strategy as a key strategic action.

Waste services constitute approximately 16% of the City of Port Lincoln's total annual expenditure, making it one of the most significant single services we provide. Every tonne of waste sent to the regional landfill costs approximately \$285 and produces approximately 1.6 tonnes of CO<sub>2</sub>-e emissions, making waste a significant cost to rate payers and source of carbon emissions.

During 2022 an external consultant was engaged to develop the Waste Strategy and an initial workshop held with staff and elected members (June 2022). Development of the Strategy continued during the first half of 2023 but following staff changes further work was not progressed. During this time the Eyre Peninsula Local Government Association (EPLGA) developed a Waste and Resources Strategy 2023 – 2033. Elected members were briefed about the EPLGA Waste and Resources Strategy at a Workshop on 5 September 2023, which included discussion about alignment between the EPLGA and City of Port Lincoln's Draft Waste and Resources Management Strategy 2025-2029 as well as proposed priority actions for the Port Lincoln council area.

## **CURRENT POSTION**

The draft City of Port Lincoln's Waste & Resources Management Strategy includes a range of priority actions aligned with the EPLGA Waste and Resources Strategy. Actions aim to reduce waste generation, promote recycling and reuse, minimise landfill disposal, and enhance overall environmental and community wellbeing. Solutions to support the local circular economy will be implemented, where possible.

Actions are arranged under the following five objectives:

1. Reduce waste generation and increase landfill diversion.

To reduce how much waste is produced per rateable premises and increase diversion from landfill. Implementation of a FOGO collection in Port Lincoln is an opportunity to considerably increase diversion from landfill.

2. Increase the recovery of resources.  
To improve the recovery of resources including organics, plastics, glass, paper, cardboard, and e-waste as well as demolition and construction waste.
3. Deliver reliable, flexible, and cost-effective services that meet the needs of the community.  
To ensure the efficiency and effectiveness of waste services to reduce costs and carbon emissions, including examination of hard waste and illegal dumping issues and ensure adequate resourcing.
4. Protect and conserve the natural environment.  
To support the farming, fisheries, and aquaculture sectors to improve end-of-life recovery of rope, nets and plastics for recycling, diversion of organics for composting and support development of product stewardship.
5. Implement governance structures that support collaboration and partnerships.  
To support councils across the Eyre Peninsula to work together to deliver the Eyre Peninsula Waste and Resources Strategy and implement regional procurement and service delivery opportunities.

The costed Action Plan Implementation program is included in the draft Strategy.

### **CONSULTATION PROCESS**

It is proposed the Draft Waste and Resource Management Strategy be released for public consultation in conjunction with the Draft Environmental Sustainability Strategy via:

- The “Your Say” platform on Council’s website for 21 days with associated public promotion of the opportunity to provide feedback on the draft strategy by completing an on-line survey
- One community engagement session.

Feedback received during the consultation process will be collated and presented to Council along with the final draft Waste and Resource Management Strategy Report for adoption at the October Council meeting.



DRAFT  
CITY OF PORT LINCOLN  
WASTE AND RESOURCES  
MANAGEMENT STRATEGY  
2025-2029

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We acknowledge the Barngarla People, the Traditional Owners of the land on which the City of Port Lincoln rests and their continuing connection to land, sea, culture, and community.

We pay our respects to Elders past, present, and emerging.





# WHY A WASTE AND RESOURCES MANAGEMENT STRATEGY

In support of Council's sustainable environment goal to be clean, green, renewable, and resilient, the Strategic Directions Plan 2021-2030 identifies the development and implementation of a Waste Management Strategy as a key strategic action.

## ***4.5: Develop and implement a Waste Management Strategy including community empowerment and education on resource management.***

Waste services constitute approximately 16% of the City of Port Lincoln's total annual expenditure, making it one of the most significant single services we provide.

Every tonne of waste sent to landfill costs approximately \$210 and produces approximately 1.6 tonnes of CO<sub>2</sub> emissions, making waste a significant cost to rate payers and source of carbon emissions.

Given the significant financial and environmental costs, every tonne of waste we can divert from landfill and recover for beneficial use will result in lower carbon emissions, less waste of natural resources, and an opportunity for optimising costs spent on waste services.



# KEY PRINCIPLES

Key principles underpinning the Strategy are:

- Alignment with regional and state strategies and current best practice guidelines.
- Collaboration with neighbouring Councils to implement best practice services.
- Alignment with other council strategies.

The City of Port Lincoln's Waste & Resources Management Strategy is a customised Action Plan aligned with the Eyre Peninsula Local Government Association (EPLGA) Waste and Resources Strategy and is arranged under the following five objectives:

- 1. Reduce waste generation and increase landfill diversion.**
- 2. Increase the recovery of resources.**
- 3. Deliver reliable, flexible, and cost-effective services that meet the needs of the community.**
- 4. Protect and conserve the natural environment.**
- 5. Implement governance structures that support collaboration and partnerships.**





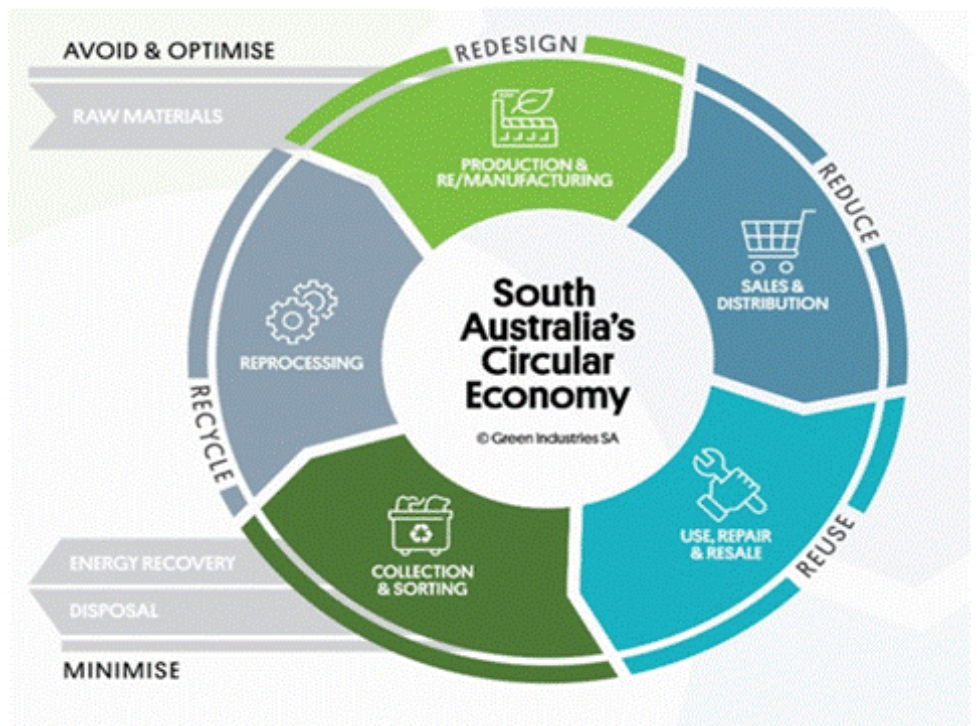
# BACKGROUND

## STRATEGIC CONTEXT

*South Australia's Waste Strategy 2020-2025* aims to transition from a linear and recycling economy to a circular economy, i.e., an economy that involves redesigning systems and products so they can be easily repaired, disassembled, and recycled to keep materials circulating indefinitely.

In addition, *South Australia's Food Waste Strategy 2020-2025 'Valuing Our Food Waste'* aims to reduce and divert household and business food waste away from landfill. The Single-use and Other Plastic Products Bill 2020 establishes a staged ban on the sale, supply, and distribution of some single-use plastic products, and includes a framework for adding other products in the future.

*The Commonwealth Government's Product Stewardship Act 2011* provides the framework to manage the environmental, health, safety, and disposal impacts of products like tyres, batteries, and e-waste effectively.







# CITY OF PORT LINCOLN'S CURRENT WASTE SERVICES

Council is responsible for municipal waste management, including kerbside collection, street litter bins, and Resource Recovery Centre operations. Waste management services are contracted to Veolia for a ten-year term commencing in 2018 with a five-year right of renewal.

In FY 2022/2023, the waste management contract cost \$3,126,245, which was offset by user charges of \$2,369,428 (waste collection charge) and \$446,666 (recycling collection charge).

The City of Port Lincoln currently provides a weekly domestic kerbside waste collection service and a fortnightly recyclables collection service to around 8,300 residences.

In addition to waste collected from kerbside and street litter bins the Resource Recovery Centre receives almost 7,000 tonnes of other waste, including cardboard, commercial and green waste, timber pallets, rope and net, as well as asbestos and contaminated fill.



# 2022/2023 FINANCIAL YEAR

Total waste and recyclables kerbside collection (including street litter bins) and transfer station	No. of tonnes
Total waste	15,107
Green waste	1,209
Recycling	1,616
Landfill total	12,281
Diversion total (recycling + green waste)	2,826
Diversion rate	19%

Kerbside Collection Only	No. of tonnes
Total	4,984.35
Landfill	4,050.65
Recycling	933.70
Diversion rate	19%

\* Note that no recyclables were transported to NAWMA in February & March 2023 due to bushfire that impacted the Resource Recovery Centre on 16 February so diversion rate is lower.



# OPPORTUNITIES

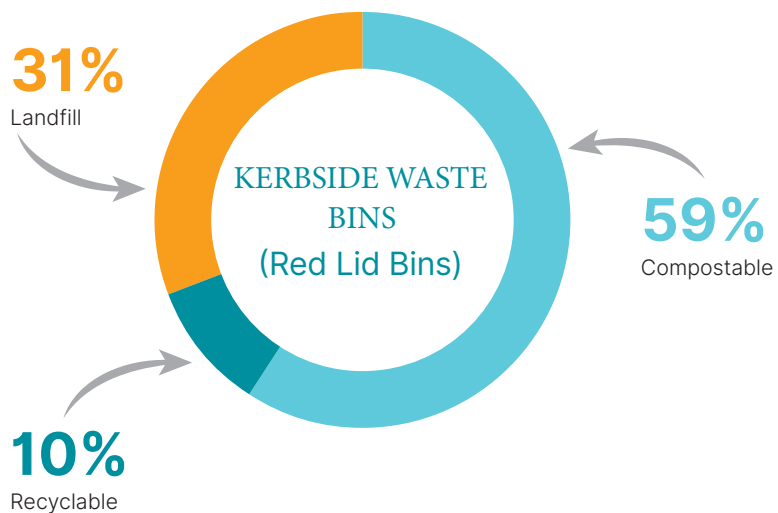
## IMPROVE KERBSIDE COLLECTION PERFORMANCE

**Implement FOGO (Food Organics and Garden Organics) collection to reduce the amount of compostable and recyclable material in the red bin.**

Based on a KESAB audit of City of Port Lincoln kerbside waste bins in 2017, 59%<sup>[1]</sup> of the waste was compostable organics, and 10% recyclables. This figure was verified again by a 2024 KESAB audit (FOGO pilot area only – 50 bin sample from 400 participants).

Our current kerbside diversion rate, that is the percentage of all kerbside waste materials captured and diverted from landfill in Port Lincoln is only 19%.

This is compared with diversion rates of 70%, for Adelaide metropolitan councils where residents are provided with bins for waste, recycling and food organics and green organic (FOGO) bins.



The City of Port Lincoln is one of the only South Australian regional cities without a green organics kerbside collection service, and many councils now also include food waste, green waste and other compostables in a FOGO collection.

Across SA<sup>[2]</sup> 83% of organics material is diverted from landfill. The use of recycled organic products such as mulch and compost contribute to improved soil health and improves productivity with a flow on impact contributing a further \$190 million Gross State Product to SA's economy.

1 KESAB environmental solutions Kerbside Waste Audit, City of Port Lincoln, September 2017  
2 SA Organics Sector Analysis Summary Green Industries SA

## REDUCE THE AMOUNT OF CONTAMINATION IN THE YELLOW BIN

Of all the tonnes of recycling collected from kerbside recycling bins (yellow bins), approximately 15% is contaminated, generally with organics or compostable material, and landfill waste.<sup>[3]</sup>

On average, only 65% of residences present their recycling bin for collection.



The diversion of compostable and recyclable material from landfill will reduce our carbon emissions and deliver optimal savings through reduced costs.

3 KESAB environmental solutions Kerbside Waste Audit, City of Port Lincoln, September 2017





# ACTION PLAN

This action plan aims to reduce waste generation, promote recycling and reuse, minimise landfill disposal, and enhance overall environmental and community wellbeing. Actions included may support more than one objective.

The key objectives of the Waste and Resources Strategy are:

## 1. REDUCE WASTE GENERATION AND INCREASE LANDFILL DIVERSION

Actions under this objective aim to reduce how much waste is produced per capita and increase diversion from landfill i.e. reduce the amount of waste being sent to landfill. Implementation of a FOGO collection in Port Lincoln is an opportunity to considerably increase diversion from landfill.

$$\text{Diversion rate} = \frac{\text{weight of organics recycling material in organics and recycling bins (kg/wk)}}{\text{total weight of all material in all 3 bins (kg/wk)}} \times 100$$

### Priority Actions for City of Port Lincoln

- Complete and evaluate the 12-month Kerbside Food and Garden Organics (FOGO) Pilot to 400 households in 2024/25.
- Determine roll out of the three bin system based on evaluation findings of the FOGO pilot.

- Provide information to residents about “Which Bin” on waste sorting, disposal and environmental impact.
- Establish internal operation waste management procedure for Council operations including Sustainable Event Guidelines.
- Undertake an audit of the three kerbside bins (waste, recycling and FOGO) every three years and track the reduction in waste to landfill and diversion rate.
- Implement procurement practices that avoid and minimise waste including in design (e.g. material with recycled content, materials with low waste rates) and purchasing (e.g. materials with minimal packaging).

### Targets

- Reduce amount of waste being transported to landfill by 2% per year.
- Implement the Sustainable Kerbside Service (3 bin system including FOGO) by 2027.



## 2. INCREASE THE RECOVERY OF RESOURCES

Actions under this objective aim to improve the recovery of resources including organics, plastics, glass, paper, cardboard, and e-waste as well as demolition and construction waste.

### *Priority Actions for City of Port Lincoln*

- Develop a business case for FOGO rollout including composting facility.
- Implement a staged rollout of recycling and FOGO bins in public spaces (Foreshore, CBD, parks and playgrounds) commencing with a trial along the Foreshore precinct.
- Investigate opportunities to divert commercial and industrial waste from landfill through reuse and recycling including markets for demolition and construction derived waste materials.

- Keep a watching brief on soft plastics recycling initiatives
- Update Council procurement policy and practices to provide incentives and targets in RFX documentation to encourage use of recycled products, as applicable.
- Partner with schools and community groups to deliver education programs and information about waste sorting, disposal and environmental impact.

### *Targets*

- Achieve recovery rate of kerbside FOGO of 50% within 3 years of commencement.

## 3. DELIVER RELIABLE, FLEXIBLE, AND COST-EFFECTIVE SERVICES

Actions under this objective aim to ensure the efficiency and effectiveness of waste services and decrease the amount of waste being transported to landfill to reduce costs and carbon emissions.

### *Priority Actions for City of Port Lincoln*

- Investigate hard waste and illegal dumping issues including unsanctioned 'donations' at charity shops.
- Identify and assess potential solutions, including hard rubbish collection, vouchers for free hard waste and green waste drop off and other community initiatives

- Streamline data management and review Resource Recovery Centre operations to improve service delivery efficiency and better measure impact of other actions.
- Ensure adequate investment and resourcing to deliver efficient waste management services and implement priority actions in the Waste and Resource Recovery Strategy.

### *Targets*

- Waste Management and Resource Officer appointed by 2025.



#### 4. PROTECT AND CONSERVE THE NATURAL ENVIRONMENT

Actions under this objective aim to support the farming, fisheries, and aquaculture sectors to improve end-of-life recovery of rope, nets and plastics for recycling, diversion of organics for composting and support development of product stewardship.

##### *Priority Actions for City of Port Lincoln*

- Participate in EPLGA standing committee to develop best practice guides, targeted education and networking programs.
- Contribute to initiatives and projects to improve management and processing of commercial waste streams.
- Advocate to Commonwealth Government for mandatory product stewardship programs as appropriate e.g., mattresses, tyres.

#### 5. IMPLEMENT GOVERNANCE STRUCTURES

Actions under this objective aim to support councils across the Eyre Peninsula to work together to deliver the Eyre Peninsula Waste and Resources Strategy and implement regional procurement and service delivery opportunities.

##### *Priority Actions for City of Port Lincoln*

- Provide City of Port Lincoln representation on the Eyre Peninsula Waste Committee.
- Participate in a shared online platform for reporting data management.

##### *Targets*

- 6 monthly reports to Council from EP Waste Committee representative.



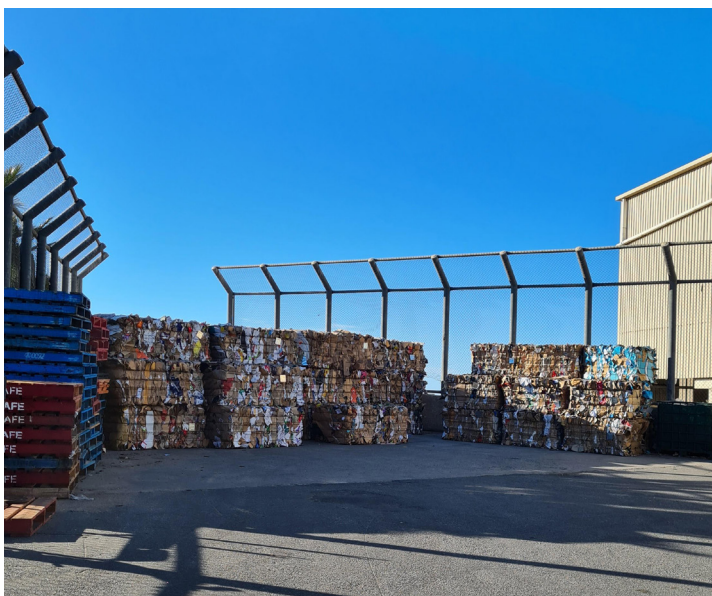
## MONITORING AND REPORTING

To support the implementation of the Waste and Resource Management Strategy – Action Plan, Council will monitor and report on progress against targets.

We will communicate achievements, challenges, and upcoming initiatives both internally and to the wider community.

## RESOURCING

Ensure adequate investment and resourcing to deliver efficient waste management services.



# CITY OF PORT LINCOLN WASTE AND RESOURCES ACTION PLAN IMPLEMENTATION

## Objective 1: Reduce waste generation and increase landfill diversion

Priority Action	Team	Role	2024/25	2025/26	2026/27	2027/28	2028/29	Notes	
Sustainable Kerbside Services including FOGO pilot Information to residents about "Which Bin"	MCAO <sup>4</sup>	Implement	\$50,000	\$275,500	\$485,000	Internal resource			
Engage Waste and Resources Officer	MCAO	Implement		\$40,000	\$41,200	\$42,436	\$43,709		
Internal waste management procedure for Council operations, including sustainable event guidelines	MCAO	Implement	Internal resources						
Audit kerbside bins (waste, recycling & FOGO) every three years.	MCAO	Implement		\$30,000			\$32,782		

## Objective 2: Increase the recovery of resources

Priority Action	Team	Role	2024/25	2025/26	2026/27	2027/28	2028/29	Notes
Business case for FOGO roll out	MCAO	Implement	Internal resources					
Partnerships to deliver educational programs and information	MCAO	Partner			\$2,000	\$2,060	\$2,122	
Staged rollout of recycling and FOGO bins in public spaces	MCAO	Implement		\$89,040	\$87,573	\$23,250	\$23,948	Years 27/28 onward assumes collection only
Diversion opportunities for commercial and industrial waste including markets	MCAO	Implement		\$25,000			\$25,750	Allowance for crushing etc.
Keep a watching brief on soft plastics recycling initiatives	MCAO	Investigate		Internal resources	Internal resources	Internal resources	Internal resources	
Provide incentives and targets in RFX documentation to encourage use of recycled products	GMCC <sup>5</sup>	Implement				Internal resources		

4 (MCAO) Manager Civil Assets and Operations

5 GMCC (General Manager Community & Corporate)



**Objective 3: Deliver reliable, flexible, and cost-effective services that meet the needs of the community**

Priority Action	Team	Role	2024/25	2025/26	2026/27	2027/28	2028/29	Notes
Investigate illegal dumping issues	MCAO	Investigate	Internal resources					In conjunction with Community Safety Team
Assess potential solutions to illegal dumping	MCAO	Evaluate		Internal resources				
Implement approved strategies to reduce illegal dumping	MCAO	Implement			Internal resources			
Streamline data management to improve service delivery efficiency	MCAO	Implement		\$1,500	\$1,545	\$1,591	\$1,639	

**Objective 4: Protect and conserve the natural environment**

Priority Action	Team	Role	2024/25	2025/26	2026/27	2027/28	2028/29	Notes
Participate in EPLGA standing committee	MCAO	Participant	Internal resources	Internal resources	Internal resources	Internal resources	Internal resources	
Support initiatives and projects to improve management and processing of commercial waste streams.	MCAO	Participant			\$1,500	\$1,545	\$1,591	In partnership with Eyre Peninsula LGA
Advocacy for mandatory product stewardship programs	CEO	Advocate	Internal resources	Internal resources	Internal resources	Internal resources	Internal resources	In partnership with Eyre Peninsula LGA

**Objective 5: Implement Governance structures that support collaboration and partnerships**

Priority Action	Team	Role	2024/25	2025/26	2026/27	2027/28	2028/29	Notes
Provide COPL representation on the Eyre Peninsula Waste Committee	GMEI <sup>6</sup>	Participant	Internal resources	Internal resources	Internal resources	Internal resources	Internal resources	
Participate in shared online platform for reporting and data management	MCAO	Participant		Internal resources	\$1,500	\$1,545	\$1,592	

6 GMEI ( General Manager Environment & Infrastructure)



City of  
**Port Lincoln**  
*Seafood Capital of Australia*